

THE UNITED REPUBLIC OF TANZANIA

Ministry of Health, Community Development, Gender, Elderly and Children

NATIONAL HEALTH WORKFORCE VOLUNTEERING GUIDELINES

JULY 2021



THE UNITED REPUBLIC OF TANZANIA

Ministry of Health, Community Development, Gender, Elderly and Children

NATIONAL HEALTH WORKFORCE VOLUNTEERING GUIDELINES

JULY 2021

Copyright © Ministry of Health, Community Development, Gender, Elderly and Children

ISBN 978 9987 737 70 3

Mji wa Serikali Mtumba, Barabara ya Afya, 40478 DODOMA, Tanzania

Disclaimer

"This guideline was made possible by the support of the U.S. President's Emergency Plan for AIDS Relief, through the United States Agency for International Development (USAID), under the Afya Endelevu Activity. The contents are the responsibility of the Activity/ Government of Tanzania and do not necessarily reflect the views of PEPFAR, USAID or the United States Government."

TABLE OF CONTENTS

	OF ABBREVIATIONS v	
LIST	OF TABLES vi	Íİ
GLO	SSARYvi	Íİ
	EWORDiz	
ACK	NOLEDGEMENT	X
1.0	INTRODUCTION	1
1.1	BACKGROUND	1
1.2	STRUCTURE OF THE DOCUMENT	1
1.3	HEALTH CARE DELIVERY IN TANZANIA	2
2.0	SITUATION ANALYSIS	4
2.1	HEALTH WORKFORCE PRODUCTION	4
2.2	RECRUITMENT TRENDS	
2.3	NATIONAL HRH PROJECTIONS	5
2.4	STRATEGIES TO ADDRESS HRH SHORTAGES	5
3.0	RATIONALE, OBJECTIVE, AND SCOPE	6
3.1	RATIONALE	6
3.2	OBJECTIVES	
4.0	SCOPE	8
5.0	HEALTH VOLUNTEER MANAGEMENT GUIDELINES 10	
5.1	VOLUNTEER MANAGEMENT1	
5.2	PRINCIPLES OF HEALTH VOLUNTEERING PRACTISE1	1
5.3	REMUNERATION PACKAGE1	
5.4	SOURCES OF FUNDS1	
5.5	ELIGIBILITY CRITERIA FOR HEALTH VOLUNTEER1	
6.0	THE LEGAL AND INSTITUTIONAL FRAMEWORK 1	3
6.1	LEGAL FRAMEWORK	
7.0	INSTITUTIONAL ARRANGEMENT 14	
7.1	President's Office, Public Service Management and Good Governance1	4
7.2	MINISTRY OF HEALTH, COMMUNITY DEVELOPMENT, GENDER, ELDERLY AND CHILDREN 1	
7.3	PRESIDENT'S OFFICE, REGIONAL ADMINISTRATION AND LOCAL GOVERNMENT1	
7.4	REGIONAL SECRETARIAT1	
7.5	LOCAL GOVERNMENT AUTHORITIES1	
7.7	DEVELOPMENT PARTNERS1	
7.8	NON-STATE ACTORS AND PRIVATE SECTOR1	
7.9	PROFESSIONAL BODIES AND COUNCILS1	
7.10	PROFESSIONAL ASSOCIATIONS1	
7.12	NATIONAL HEALTH VOLUNTEER STEERING COMMITTEE	
7.11	HEALTH VOLUNTEER1	
REFE	RENCES	0

LIST OF ABBREVIATIONS

BEmoC	Basic Emergency Obstetric Care
BMF	Benjamin William Mkapa Foundation
CEmOC	Comprehensive Emergency Obstetric Care
COVID-19	Corona Virus Disease, 2019
СНМТ	Council Health Management Team
CHWs	Community Health Workers
DPG	Development Partners Group
EmOC	Emergency Obstetric Care
FYDP II	Tanzania's Second Five year Development Plan
GoT	Government of Tanzania
HSSP	Health Sector Strategic Plan
HRH	Human Resources for Health
LGAs	Local Government Authorities
MDAs	Ministries, Independent Departments and Executive Agencies
MoHCDGEC	Ministry of Health, Community Development, Gender, Elderly and Children
MTEF	Medium Term Expenditure Framework
NIMART	Nurse Initiated Management of ART
NHVG	National Health workforce Volunteering Guideline
NHIF	National Health Insurance Fund
NGO	Non-Governmental Organization
NEHCIP-Tz	National Essential Health Care Intervention Package – Tanzania
PO-PSMGG	President's Office Public Service Management and Good Governance
PO-RALG	President's Office - Regional Administration and Local Government
MoFP	Ministry of Finance and Planning
PMO-LYED	Prime Minister's Office- Labor, Youth, Employment, and Persons with Disability
PE	Personal Emolument
TWG	Technical Working Group
TOR	Terms Of Reference
RHMT	Regional Health Management Team
WAO Tool	Workforce Allocation Optimization Tool
WHO	World Health Organization
ZHRCs	Zonal Health Resource Centers

LIST OF TABLES

Table 1	Health workforce production for selected cadres
Table 2	Health Workers Recruitment Trends 2005/2006 – 2018/2019
Table 3	Volunteer Management Procedures
Table 4	Remuneration package for health volunteers at the Tertiary level facilities (Zonal Referral Hospitals and National Hospital)
Table 5	Remuneration package for health volunteers at the Secondary level facilities (Regional Referral Hospitals and Specialized Hospitals)
Table 6	Remuneration package for health volunteers at the primary level facilities (District Hospital, Health Centers, Dispensary, Community interventions)

GLOSSARY

Volunteer	Individuals choose to freely commit their time and energy to support the work of the service, without receiving any financial benefit beyond reimbursement of expenses.
Incentive	Extra payment or other reward in addition to the basic salary made by the employer. It is paid/given to motivate an employee to deliver services effectively and efficiently.
Mentor	A qualifies person, with experience in the host facility who is assigned to ensure a smooth facilitation of the volunteer, leads and advises in the matching process between volunteer and the host facility, and who monitors the progress of the volunteer regularly
Incentive regime	A system of packages from which incentives are administered.
Job Evaluation	A Management technique that is used to establish relative value of different jobs in an organization for the purpose of ensuring that every job is paid according to its weight and relative value.
Motivation	A combination of current contractual and intangible rewards (monetary and non-monetary), as well as future expectations. Monetary reward is related to payment while non-monetary reward is related to job security, career prospects, improved management, meaningful job content, appreciation of work done and improved working conditions. Future expectations are items such as pension and re-employment after retirement.
Non-Incidental Allowances	Allowances that are paid on regular basis.
Pay	An amount of money paid on a regular basis to people in regular employment. Payment may be in the form of wages or a salary, in cash or by cheque or by bank transfer
Pension	Money paid periodically to an individual who retires from employment because of age, disability, or completion of a specified period of service.
Remuneration	The entire package of an employee's earnings. Generally, it includes a basic salary, bonuses, allowances, incentives, motivation, pension, health Insurance, etc.
Salary	A fixed regular payment, typically paid on a monthly basis but often expressed as an annual sum.
Wage	Fixed regular payment earned for work done or service rendered typically paid on a daily or weekly basis.
Employability	Refers to whether one has requisite competences to find a job in the labor market

FOREWORD

Human resource for health shortage in Tanzania primarily affects the quality of health service delivery, the attainment of universal health coverage and the achievement of desirable health outcomes. Countrywide, the human resource for health shortage disproportionately affects rural areas where over 70% of population lives while 74% of Medical Doctors are located in urban areas (MoHCDGEC-HRHIS 2018)

Despite the successes seen so far in addressing the critical shortage of health workforce through increased HRH production, recruitment and improved retention of available workforce, the human resource shortage is further exacerbated by an increase disease burden and expanded services in facilities as a deliberate effort to increase access and quality of service delivery to more Tanzanians.

On the other hand, majority of health workforce graduated from various training Institutions are not sufficiently absorbed into the government employment, private sector and faith based organizations due to limited government budget and few opportunities in the private sector and faith based facilities.

The National Health Workforce Volunteering strategy offer a new avenue to use available health workforce in the market to serve as volunteers to fill the gap in the health facilities as well as building workforce based skill training while awaiting employment opportunities or other engagement.

The National Health Workforce Volunteering Guideline is intended to formalize the health volunteering practice in Tanzania and provides a framework that guide and standardize health volunteering in the health sector. The accompanying st ructured implementation plan and the monitoring and evaluation plan will facil itate evidence based scale up of the guideline.

The Ministry will continue to explore and strengthen innovative ways of improving human resource for health in Tanzania in order to achieve desirable health outcome. It is my hope that this guideline will greatly assist the Health Sector to not only address the critical shortage of human resources but also provide hands on practical skills development for health workers available in the labor market

Gueguis

Dr. Dorothy O. Gwajima (MP)

Minister for Health, Community Development, Gender, Elderly and Children

ACKNOWLEDGEMENT

The Ministry of Health, Community Development, Gender Elderly and Children wish to thank all those who participated in the development of these guidelines. It is through their individual and collective efforts that the accomplishment of the National Health Sector Volunteering Guideline was made possible.

MoHCDGEC also wishes to thank all representatives from PO-PSMGG, PO-RALG, MoEST, Faith Based Organizations, Non-Governmental Organizations and Private Sector for their participation and contribution towards the achievement of this task.

MoHCDGEC wish to extend special thanks to the Benjamin William Mkapa Foundation (BMF) for technical and financial support in the preparation and ultimately the production of this Guideline.

MoHCDGEC Further, The Ministry expresses sincere thanks to the following individuals listed in Annex iii for their technical expertise and related contribution in developing this guideline. Special thanks also to Mr. Martin Mapunda (Assistant Director- HR Planning), Mr. Danny John Temba (Assistant Director, HRM MoHCDGEC), Raymond Kiwesa (PO-RALG), Dr. Ellen Senkoro (CEO, BMF), Ms. Rahel Sheiza (Director of Programs, BMF), Mr. Gaddy Chuwa (Manager- Health Workforce, BMF), Ms. Christina Godfrey (BMF), Mr. Alyoce Msigwa (HRH Mentor, BMF) and Mr. Peter Mbago (MoHCDGEC HRH Technical Advisor) for providing technical leadership throughout the process.

the

Prof. Abel N. Makubi

Permanent Secretary, Ministry of Health, Community Development, Gender, Elderly and Children

1.0 INTRODUCTION

1.1 BACKGROUND

The Government of Tanzania is committed to the equitable delivery of quality health services through strengthening health systems to better respond to health needs. This commitment is impeded by among other factors, the severe shortage of skilled human resources for health. The litany of health care workers confronting Tanzania includes inequalities in access to care, a clear disparity of HRH availability between rural and urban areas, inadequate health care equipment and inadequate staff development program.

The health workforce decline in absolute numbers was significant during the 1990's when the government of Tanzania (GoT) retrenched the public service workforce and imposed an employment freeze in all sectors, resulting in a loss of one third of the health workforce (Human Resource for Health Strategic Plan 2008 – 2013, p.18), although the production and recruitment of health workers has improved over the past 15 years, there is still shortage in the health workforce.

In 2018, the MoHCDGEC estimated that health facilities require approximately 209,603 health workers while the actual available health workers stand at about 99,684 (Health workforce requirement and recruitment plan for the Public Health Sector in Tanzania mainland 2018 – 2023, p. 1). This shortage is compromising the ability of the health systems to effectively deliver the National Essential Health Care Intervention Package – Tanzania (NEHCIP-Tz) and other health services. The human resource for health shortage is further exacerbated by an increased disease burden attributed to HIV, lifestyle – related diseases and expanded services in health facilities such as CEmOC, BEmOC and the occurrence of global epidemics and pandemics.

To address some of these challenges, on May 2019, the MoHCDGEC and Health Implementing Partners, including CSOs, convened a meeting that spearhead a new dialogue on HRH and to the planning of a HRH Multi-Sectoral High Level Meeting on November 2019. Among the key resolutions was to establish a mechanism for health graduates to volunteer in facilities that have critical shortage of HRH. The initiative aimed to partly address the HRH challenges at the same time provide opportunity for short-term on job training on lifelong skills for a career as a health professional.

1.2 GUIDELINE PREPARATION METHODOLODY

This document outlines mechanisms, policy statements and strategies that will shape engagement of unemployed skilled health workers in Tanzania. The document provides a framework of steps to move from the policy guideline to implementation; it outlines a monitoring and evaluation approach, roles and responsibilities of key government entities in implementing this guideline.

The process of developing this guideline was participatory: involving a wide number of stakeholders. Public Service Institutions includes President's Office – Public Service Management and Good Governance (PO-PSMGG), President's Office - Regional Administration and Local Government (PO-RALG), Prime Minister's Office- Labor, Youth, Employment, and Persons with Disability (PMO-LYED), Ministry of Education, Science and Technology (MoEST).

To ensure comprehensiveness and relevance, the guideline mobilized inputs from the following important source documents:

- i. National Health Policy, 2007
- ii. Tanzania's Second Five Year Development Plan 2016/7 2020/21
- iii. Health Sector Strategic Plan IV, 2015-2020,
- iv. National Skills Development Strategy, 2016/7-2026/7
- v. The Public Service Management and Employment Policy as revised in 2008,
- vi. Public Service Pay and Incentive Policy, 2010,
- vii. The Local Government Reform Policy (1998),
- viii. The Public Service Act, 2002 (Cap.298)
- ix. Standing Orders for the Public Service, 2009
- x. The Tanzania Development Vision 2025,
- xi. Employment and Labor Relations Act, (Cap. 366)
- xii. National Health Sector Requirement and Recruitment Plan, 2018,
- xiii. Tanzania Primary Health Services Development Program, 2007-2017,
- xiv. Human Resources for Health Strategic Plan, 2014-2019,
- xv. Staffing Levels for Ministry of Health and Social Welfare Departments, Health Service Facilities, Health Training Institutions, and Agencies, 2014-2019,
- xvi. Human Resources for Health and Social Welfare Production Plan, 2014-2024.

In addition to the documents above, contributors consulted other sources including the schemes of service, job descriptions, National Essential Health Care Intervention Package (NEHCIP –TZ) and Human Resource for Health Information Systems (HRHIS) and Training Institutions Information Systems (TIIS)

1.3 HEALTH CARE DELIVERY IN TANZANIA

Tanzania's health care delivery system offers public health services provided by the central and/or local authorities and private services provided by non-governmental voluntary organizations, the private sector and the community, including traditional health practices and alternative healing systems. The private sector includes non-profit and for-profit medical providers, traditional medicine providers, community health workers, and drug dispensers. Public health care delivery is provided through a decentralized network with different levels of care, as illustrated by Figure 1.

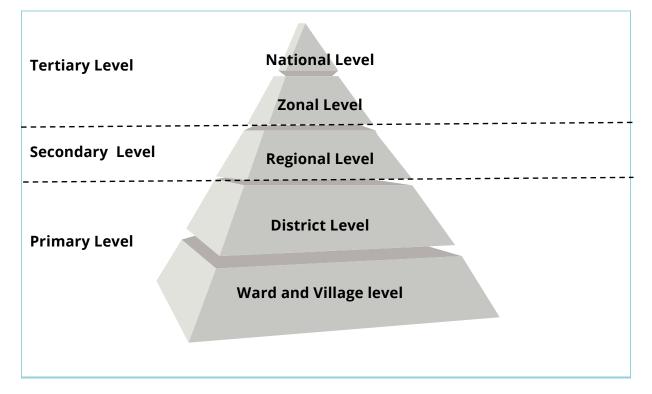


Figure 1: Structure of Health Service Delivery Levels in Tanzania

(Source: United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, 2016)

2.0 SITUATIONAL ANALYSIS

2.1 HEALTH WORKFORCE PRODUCTION

From year 2000, Tanzanian government implemented a strategy to enhance doubling of intake into the training network as an initial step toward closing HRH gap (Human Resources for Health Strategic Plan, 2008). In 2007, MOHCDGEC developed an implementation plan to increase the capacity of the national health worker training system, and tripled enrolment from 1,013 to over 3,500 trainees, bringing enrolment up from 16% to 54% of the goal of an annual intake of 6,450 students (Primary Health Services Development Plan, 2007). As shown in Table 1, averages of 7,000 mid- level cadres and 1,300 undergraduates exit the training institutes each year since 2014.

DEGREE PROGRAM	GRADU	JATES					
	2013	2014	2015	2016	2017	2018	2019
Bachelor of Medical Laboratory	139	59	83	96	194	198	189
Science							
Bachelor of Pharmacy	366	108	96	74	143	157	164
Bachelor of Physiotherapy	17	8	23	14	23	27	31
Bachelor of Science in Environmental Health Sciences	28	38	10	18	45	52	63
Bachelor of Science in Nursing and Midwifery	685	246	158	208	387	401	452
Bachelor of Science in Radiation Therapy Technology	5	6	7	4	17	21	23
Doctor of Dental Surgery	53	17	18	22	32	41	39
Doctor of Medicine	1,825	633	724	772	896	911	981
Orthortist/Prosthetist	13	9	22	11	13	15	17
Diploma in Clinical Medicine	495	498	700	847	793	804	891
Diploma In Clinical Dentistry	51	52	47	53	48	54	59
Diploma In Environmental Health	122	164	136	81	58	62	71
Diploma In Optometry	13	16	11	11	13	14	17
Diploma In Physiotherapy	22	20	20	13	14	16	18
Diploma In Dental Laboratory	4	4	4	5	4	5	7
Diploma In Medical Laboratory	178	120	194	223	228	237	241
Diploma In Pharmaceutical	115	119	184	117	103	114	187
Certificate In Clinical Medicine	248	668	850	1290	1543	1654	1711
Certificate in Pharmaceutical	88	86	150	230	226	254	273
Diploma in Nursing	1,331	1291	1168	1359	1452	1566	1543
Certificate in Nursing	2,082	2566	2639	2190	2560	2641	2612
TOTAL	7,847	6,728	7,244	7,638	8,792	9,244	9,589

Table1: Health workforce production for selected cadres

2.2 RECRUITMENT TRENDS

The increase in HRH production significantly led to the increase of health workforce recruitment permits for past ten years. Despite the increase of HRH production, there are certain cadres that were not produced sufficiently such as anesthesia, radiographers, physiotherapists, occupational physiotherapists, orthostatic and dental laboratory technologists hence the number of permits issued do not match with the health workforce available in the market.

With the current gap of over 186,925 health workers, reduction of vacancy rate to below 10% will take over 30 years based on the current trend¹. Table 2, shows recruitment trends since 2005.

Year	Recruitment Permit	# of health workers posted	Total %
2005/2006	1,677	983	59
2006/2007	3,890	3,669	94
2007/2008	6,437	4,812	75
2008/2009	5,241	3,010	57
2009/2010	6,257	4,090	65
2010/2011	7,471	5,704	76
2011/2012	9,347	7,028	75
2012/2013	6,471	6,471	100
2013/2014	10,940	10,014	92
2014/2015	8,345	8,345	100
2015/2016	0	0	0
2016/2017	3,152	3,152	100
2017/2018	0	0	0
2018/2019	7,680	7,680	100
2019/2020	1,000	1,000	100
Total	76,908	64,958	78

Table 2: Health Workers Recruitment Trends 2005/2006 - 2018/2019

2.3 NATIONAL HRH PROJECTIONS

Ministry of Health, Community Development, Gender, Elderly, and Children (MoHCDGEC). developed the five-year Requirement and Recruitment Plan that analyzes data to project future health care employment needs, including current and future vacancies, and created the five-year recruitment and staffing plan. This plan provided information about projected trends in health care employment to help health facilities, educators, policymakers, and other stakeholders had better understand the current and future demand for health workers over the next decade and strategies to address that demand so they could appropriately budget and plan to fill necessary positions and improve the quality of health care.

2.4 STRATEGIES TO ADDRESS HRH SHORTAGES

There are several mechanisms that the GoT is taking to address the critical shortage of HRH at all levels. The efforts include: -

- i. Expanding scope of practice for available health workforce at the primary level health facilities through the ongoing task sharing and NIMART initiatives;
- ii. Improved retention of health workforce through local incentive packages at all levels of service delivery;

Deployment of health workers through short term contracts in underserved facilities through various projects such as Mkapa Fellows, Emergence hiring or other donor/NGO support; Facility initiative to hire health workforce through their own sources of funds or mobilizing volunteers in anticipation of being transitioned to the government system.

1

Tanzania National Health Sector Requirement and Recruitment Plan, 2018 p. 1, MoHCDGEC

3.0 RATIONALE, OBJECTIVE, AND SCOPE

3.1 RATIONALE

- 3.1.1. The capacity of the government to recruit health care workers in general and to fill critical gaps in the health care workforce is limited due to budget. Currently, Tanzania has 2,311 medical doctors providing services in public and private health facilities. This figure translates to a doctor-to-population ratio of 1:20,000 population, which is far, less than the WHO recommended ratio of 23: 10,000 population
- 3.1.2 Countrywide, the human resources for health shortage disproportionately affects rural areas where over 70% of the population lives while 74% of medical doctors in Tanzania serve in urban areas (MOCDGEC, 2014). The human resources for health shortage is also more pronounced among mid-level health care workers such as nurses, associate clinicians, midwives, dental therapists, health officers, and pharmaceutical and laboratory technicians (MOHCDGEC, 2016).
- 3.1.3 The current HRH recruitment plan projects a 57% increase in the health care workforce throughout the five-year period which would reduce the vacancy rate to 30% by 2022-2023. Due to this fact, staffing in most facilities will remain difficult, even where there is funding allocated to those positions, as many health care workers prefer urban areas where living and working conditions are typically better.
- 3.1.4 HRH implementing Partners through various projects devoted to fill the gap by deploying temporary health workforce in areas that are highly underserved. Pull factors to attract health sector professionals to rural areas are still inadequate. There is also a problem of poor working conditions, uncompetitive remuneration, shortage of equipment, housing etc which work as push factors to make personnel in remote rural areas to request transfers from the rural to urban areas.
- 3.1.5 The use of skilled health personnel volunteers in health facilities in the country is not new. There have been sporadic initiatives across service levels and country to engage them in a bid to mitigate the impact of HRH shortages. Currently there are numbers of volunteers working in public, private and faith based health facilities. However, this practice is largely informal, it lacks standards, uniformity of the practice across facilities in terms of remuneration, source of funding to pay, rights, obligation of the parties and accountability.
- 3.1.6 The implementation of the National Health Workforce Volunteering Guideline will lead to the following:
 - i. Improvement of access and quality of health services in areas that are highly underserved
 - ii. Coordination of health volunteers to reduce confusion and improve productivity within the health workforce of Tanzania
 - iii. Effective use and allocation of resources to maintain sustainability of Human Resource for health activities
 - iv. Make use of all skilled HRH while chances to transitioning to the GoT is worked on
 - v. Lower costs to the health system, as emoluments and incentives for health volunteers are significantly lower
 - vi. Increased accessibility to technical hand on skills to health graduates
 - vii. Provision avenue to health graduates to develop or maintain skills and experience

3.2 OBJECTIVES

3.2.1 The general objective of this guideline is to formalize and standardize health volunteer practices in Tanzania.

3.2.2 The Specific Objectives of this Guideline are:

- i. To rationalize and harmonize pay and management of health volunteers across public health facilities.
- ii. To set out the roles and responsibilities of all stakeholders in implementing health volunteering program
- iii. To provide hands on practical skills development for health workers available in the market
- iv. To enhance the capacity of the public health facilities to attract train, motivate and retain personnel throughout contract tenure.
- v. To reduce service delivery burden caused by existing critical shortage of health workers at all levels of service delivery
- vi. To put in place accountability mechanism on management of health volunteers
- vii. To promote performance and productivity of health volunteers engaged in health facilities.
- viii. To enhance access and quality of services in facilities that have critical shortage of health workers
- ix. Ensure effective implementation through a rigorous monitoring and evaluation plan.

4.0 SCOPE

4.1. The scope of the Guideline is to provide a framework at different health facility levels, community, Program and project. The categorization of levels has focused on the administrative setup, the population size and the number of health facilities in a particular locality. The detail for each level is described below:

4.1.1 Hamlet level (Community Level)

This is the administrative level at which Community Health Workers (CHWs) operate. It is the lowest in the hierarchy of health services organization. Community-based care approaches target this level, providing mainly preventive and health promotion services. Palliative Care and basic lifesaving curative services. The Ministry in 2014 provided a policy directive requiring the presence and recognition of Community Health Workers as from the administrative level of a hamlet².

4.1.2 Village level (Dispensary Level)

At this administrative level, preventive and health promotion services, outpatient curative health services, and outreach care and community supportive services are provided under a facility at a service level of a dispensary, set to serve 6,000 to 10,000 people.

4.1.3 Ward level (Health Center Level)

A ward is usually made up of several villages, and is set to provide health care at the service level of a Health Centre, targeting a population of approximately 50,000 people. A Health Centre provides preventive and health promotion services, outpatient services, curative services, maternity services, inpatient services, emergency surgery, blood transfusion services, and laboratory services.

4.1.4 District level (District Hospital Level)

The district provides both technical and administrative support to all primary care level services within its administrative boundaries, targeting a population of approximately 500,000 people. The corresponding service facility for the district is the District Hospital, which provides all services offered at the Health Centers and Dispensaries in addition to other general services. District Hospitals also provide in-service training, consultation and research to community-based health care programs.

4.1.5 Regional level (Regional Referral Hospital Level)

This is the referral level for all primary care services. The service center for this level is the Regional Referral Hospital, which is set to serve a population of 1 million people or more. In addition to services offered at the district hospital, Regional Referral Hospitals have specialists in various fields. Such services include psychiatry; ear, nose, and throat (ENT); ophthalmology; dentistry; intensive care; gynecology and obstetrics; radiology; pathology; and higher-level surgical and medical services.

4.1.6 Zonal Referral Hospital and National level

These services are centrally coordinated through the Ministry. The service centers for this level are the Zonal, Specialized, Consultant, and National Hospitals. These facilities provide comprehensive specialist services, teaching, and research. The hospitals are Muhimbili National Hospital, KCMC hospital, Bugando hospital, Mbeya Referral Hospital, Muhimbili

² A village is made up of several hamlets, each of which has 10 or more households.

Orthopedic Institute (MOI), Ocean Road Cancer institute (ORCI), Mirembe Mental Health Hospital, Kibong'oto Hospital, Comprehensive Community Based Rehabilitation in Tanzania (CCBRT) and Lugalo Military Hospitals.

4.1.7 Health Training Institutions

MoHCDGEC manages training institutions through the Zonal Health Resource Centers (ZHRI) The training institutions are responsible for: provision of pre-service and continuing professional development (CPIv. training; research on health related issues and; consultancy services to the MoHCDGEC, Local Government Authorities, Development Partners, NGOs and Private Sector.

5.0 HEALTH VOLUNTEER MANAGEMENT GUIDELINE

5.1 VOLUNTEER MANAGEMENT

The overall goal of this section is to assist health facilities, community, Institutions, Programs and implementing partners to improve the design, implementation, performance and management of health volunteers contributing to the progressive realization of health outcomes. The specific provisions are presented in table 3 below:

Table 3: Volunteer Management Procedures

Focus area	Procedure
Engagement limitations	 i. The total number of volunteers should not exceed 20% of number of employee required in the facility as per the Staffing Guideline. Health Volunteers should not replace regular employees (Available employev. in the facility. ii. Depending on the need and availability, facilities Institutions, Programs can hire volunteers above the 20% threshold upon approval to relevant appoint authority and depend on financial capacity.
Engagement procedures	 i. Determine the vacancy through reviewing the wider requirement (Identification of employee gape and priority) of the facility, Institutions, Programs and the competencies required for the job ii. Sourcing Candidates through advertising the position externally using media of wider circulation, Health Training Institutions and MoHCDGEC or PO-RALG recruitment Portal iii. Screening, short-listing of applicants and selection/interview based on the set criteria iv. Verification of certificates and professional licenses should be conducted v. Provide a written agreement specifying role and responsibilities, working conditions, remuneration and volunteers' rights vi. Conduct medical examination to ensure all volunteers are in good health vii. Contracts with volunteer for a specific period of time must be not less
Management	than 12 months and not above three yearsi. Conduct orientation and induction of the selected volunteers as per
and accountability	 developed Guideline ii. Volunteers must be evaluated quarterly to maintain an active status at the workplace iii. Trained by their departmental supervisor or designated staff to successfully complete assigned tasks. iv. Ensure Volunteers meet commitments to their scheduled service hours, proper tracking mechanism will be determined by facilities e.g. time sheets v. Invite volunteers to take part in their job implementation process to give a clear understanding of goals. vi. Provide adequate and honest feedback during assessment of their work while commending, encouraging and rewarding accomplishments.
Supportive Supervision	i. Supervisors will ensure easy and timely access to knowledge, information and other tools in relation to the volunteers' assignments.ii. Facilitate coaching and mentorship program to the volunteers

5.2 PRINCIPLES OF HEALTH VOLUNTEERING PRACTISE

The following principles shall govern Health Volunteering Services Guideline in Tanzania: -

- **i. Demand driven:** Health volunteers shall operate on demand driven basis. Health facilities/training institutions or programs should accommodate health volunteers as per available vacancies position originate from service demands.
- **ii. Continuous Professional Development:** Volunteers should be given an opportunity for on the job training where there is service gap depending on the available finances during their tenure of service.
- **iii. Equity and non-discrimination:** The program should be fair and open to all Tanzanian health workforce on the market irrespective of gender, ethnicity, and disability. However, candidates will be acquired based on merit.
- **iv. Decent work environment:** Health volunteers shall enjoy selected 'Decent Work' that is applicable as per national labor laws that include among others safe work environment to ensure Occupational Safety and Health at Work (DPMO LYED, 2017).
- **v. Mentorship and Coaching:** Facilities and other implementers should prepare mentorship and coaching programs to ensure volunteers acquire relevant practical skills for their professional and career development.
- vi. Adherence to organization policy, guidelines and rules: The health volunteers shall adhere to the existing organizational rules, guidelines and regulations governing Public Service Code of Conduct and Public Health Professionalism including professional ethics set by Professional Councils and Boards.
- **vii.Dispute settlement mechanism:** Settling of disputes between volunteers and employer shall be handled in accordance with the existing Public Service Laws, Rules, and Regulations. In case the internal mechanism fails to settle the dispute, each party to the conflict may refer the case to the National Health Volunteering Committee, beyond which the national legislation and regulations shall apply.
- **viii. Confidentiality and Anonymity:** Volunteers must hold information confidential and anonymous as well as ensuring that clients' rights are upheld during health service delivery.
- **i) Impartiality:** Duly comply with political restrictions in conducting political activities during official hours and or at work premises.

5.3 VOLUNTEER ALLOWANCE

Volunteer allowance will be based on compensating costs in the course of delivering volunteering services. However, where a need arise the volunteers may be paid other incentives such as Extra Duty Allowance, On call allowance, Post Mortem Allowance and Periderm as per Policies, Regulations, and Guidelines governing Public Service.

Table 4 below provides a guide of compensation packages for volunteers working at the secondary and tertiary level of health facilities while Table 5 provides for the details of incentive packages for volunteers working at the primary level health facilities.

Table 4: Remuneration package for health volunteers at the Tertiary level facilities
(Zonal Referral Hospitals and National Hospital)

Service delivery Level	Salary category	Incentive Package
National Level MDAs	Respective Salary Scale	50%
Zonal Referral Hospitals	Tanzania Government Health Scale (TGHS)	50%

Table 5: Remuneration package for health volunteers at the Secondary levelfacilities (Regional Referral Hospitals and Specialized Hospitals)

Service delivery Level	Salary category	Package
Regional Referral Hospitals	Tanzania Government Health Scale (TGHS)	50%
Specialized Hospitals	Tanzania Government Health Scale (TGHS)	50%

Table 6: Incentive Guidelines for health volunteers at the primary level facilities (District Hospital, Health Centers, Dispensary, Community interventions)

Service delivery Level	Salary category	Package
District Hospital	Tanzania Government Health Scale (TGHS)	50%
Health Centre	Tanzania Government Health Scale (TGHS)	50%
Dispensary	Tanzania Government Health Scale (TGHS)	50%
Community Level	Tanzania Government Health Scale (TGHS) and Tanzania Government Scale related cadre	30%

5.4 SOURCES OF FUNDS

Health and Non Health Volunteers program may be funded from the following:

- i. Cost Sharing through returns from National Health Insurance Fund (NHIF), Community Health Fund (CHF) and, User fees
- ii. Government Budget (OC budget) through CCHP and MTEF
- iii. Development Partners budget support or through projects implemented in various health facilities
- iv. Projects funded by Non-Governmental Organizations (NGO)
- v. Other income generated

5.5 ELIGIBILITY CRITERIA FOR HEALTH VOLUNTEERS

Health volunteers must adhere to the procedures and regulations governing recruitment and selection of public servants. Upon accomplishment of recruitment process, the selected volunteer should adhere to similar facility regulations and existing professional code of ethics and conducts.

The minimum criteria for a Health volunteer are as follows;

- i. Should be a Tanzanian Citizen with a valid National Identification Card;
- ii. Should be a graduate from a recognized and accredited training institution with qualifications stipulated in the Scheme of Service for Health Cadres of 2009 and other health professional cadres as deemed necessary for the administration of the facility. Moreover, candidates from foreign universities must have their certificates accredited by TCU/, NACTE;
- iii. Should be registered by a Professional Council or Board (where applicably. and holds a valid professional license
- iv. Should be deemed fit physically and mentally to perform the specified duties.
- v. Should be of 18 years old or older but not more than 60 years of age
- vi. Should be Committed to serve in any health facility or program in Tanzania
- vii. Should not have any criminal records.

6. THE LEGAL AND INSTITUTIONAL FRAMEWORK

6.1 LEGAL FRAMEWORK

Implementation of this guideline will entail harmonization of different legal and regulatory frameworks and standards for compensation in the public service, which includes Public Service Act, (Cap 298), Employment and Labor Relations Act, (Cap 366) and related Regulations, Government Circulars issued from time to time and the Public Service Standing Orders, 2009. However, effective realization of Guideline will depend on two main preconditions: Formulation of the implementation strategy/plan of these Guideline and Integration of provisions proposed strategies and activities into facility plans and budget.

7. INSTITUTIONAL ARRANGEMENT

The successful implementation of the National Health Workforce Volunteering Guideline in Tanzania is dependent on the active participation of multiple stakeholders including: The President's Office - Public Service Management and Good Governance(PO-PSMGG); Ministry of Finance and Planning (MOFP); President's Office - Regional Administration and Local Government(PO-RALG); Ministry of Education, Science and Technology (MoEST); Prime Minister's Office - Labour, Youth, Employment and Persons with Disability(PMO-LYED); Regional Secretariat, Local Government Authorities(LGA) and Health Facilities. Other important actors include Development Partners, Non -Governmental Organizations (NGOs), Professional Bodies and Councils, Regulatory Authorities and Associations. The roles of these stakeholders are as follow:-

7.1 President's Office, Public Service Management and Good Governance

The roles of PO-PSMGG will be to;-

- i. ensure National Human Resource for Health optimal numbers are reached through approval of recruitment permit to transition eligible volunteers into public service employment as per established recruitment processes.
- ii. integrate Health Volunteers system with the Human Capital Management Information Systems (HCMIS).

7.2 Ministry of Health, Community Development, Gender, Elderly and Children

The roles of MOHCDGEC will be to; -

- i. formulate and review The National Health Workforce Volunteering Guideline.
- ii. monitor and evaluate implementation of The National Health Workforce Volunteering Guideline;
- iii. formulate and review implementation plans for The National Health Workforce Volunteering Guideline, including clear and detailed outlines of all tasks at different levels of the health delivery system;
- iv. strengthen collaboration and coordination among The National Health Workforce Volunteering Guideline stakeholders and other sectors;
- v. integrate The National Health Workforce Volunteering Guideline into Human Resource for Health Information System;
- vi. facilitate transitioning of eligible health volunteers into the Public Service Permanent and Pensionable employment system;
- vii. set up a clear program for engagement, deployment and retention of trained health volunteers in appropriate numbers and skills mix in the health sector; and
- viii. conduct supervision and audit on the implementation of health volunteer programs.

7.3 President's Office, Regional Administration and Local Government The roles of PO-RALG will be to; -

- i. oversee the implementation of The National Health Workforce Volunteering Guideline at the Primary Health Facilities;
- ii. coordinate planning, engagement and management of health volunteers at the primary health facilities;

- iii. coordinate stakeholders supporting health volunteering programs;
- iv. conduct supervision and audit on the implementation of health volunteer programs;
- v. facilitate Integration of National Health Workforce Volunteering Guideline' implementation plan into Districts Plans and Budget;
- vi. improve working environment for health volunteers at primary level health facilities;
- vii. strengthen human resource supportive supervision to ensure that the National Health Workforce Volunteering Guideline is implemented effectively; and
- viii. set up a clear program for engagement, deployment and retention of trained health volunteers in appropriate numbers and skills mix at primary level health facilities.

7.4 Regional Secretariat

The role of Regional Secretariat will be to; -

- i. follow up and provide feedback to PORALG on placement of volunteers;
- ii. provide technical backstopping and supervision on the implementation of health volunteer program;
- iii. conduct data quality assessment for volunteers and maintain records;
- iv. provide technical supports on the management of volunteers across levels;
- v. stakeholders' coordination in the Regions;
- vi. translation of policies Guideline and standard procedures related to health Volunteering to facilities;
- vii. volunteer reallocation from one LGA to another within the same region;
- viii. coordinate capacity building programs to health volunteers; and
- ix) coordination needs for volunteers and communicate to the PORALG and other stakeholders.

7.5 Local Government Authorities

The roles of LGAs will be to; -

- i. provide motivation to volunteers;
- ii. coordinate and manage service delivery by volunteers;
- iii. supervise and report on performance of volunteers;
- iv. conduct orientation to volunteers;
- v. identify needs and communicate to RS and PORALG;
- vi. carry out the recruitment and selection processes for volunteers;
- vii. disciplinary authority;
- viii. provide induction course to volunteers;
- ix. supervise leadership and guidance CHWs at community level;
- x. formulate by laws to manage volunteers; and
- xi. supervise and monitor volunteer performance in the facilities through Health Facility Government Committee.

7.6 Health Facilities

The roles of Health Facilities will be to;

- i. facilitate integration of Health Volunteer programs into facility Plans and Budget;
- ii. provide conducive working environment for Volunteers together with appropriate working tools;
- iii. supervise the day-to-day activities of the Volunteers including performance management and evaluation;
- iv. oversee ethical conduct of health volunteering as per professional ethics and conduct; and
- v. provide mentorship for skills building to Volunteers.

7.7 Development Partners

The roles of Development Partners will be to; -

- i. provide technical and financial support to National Health Workforce Volunteering guideline activities according to national priorities;
- ii. provide support in health services delivery systems strengthening like volunteers' skills enhancement, provision of short term training for quality service delivery; and
- iii. assist in the implementation of specific aspects of the guideline in partnership with the government and stakeholders.

7.8 Non-state actors and Private Sector

The roles of NGOs and Private Sector will be to; -

- i. establish partnership with the Government and other stakeholders to implement and share experiences regarding National Health Workforce Volunteering Scheme;
- ii. Establish partnerships with the government and other stakeholders to implement and share experiences regarding National Health Workforce Volunteering Scheme;
- iii. facilitate recruitment, allocation and provision of financial support to health volunteers;
- iv. advocate integration of National Health Workforce Volunteering Guideline into health facility plans and budget; and
- v. build capacity of health facilities at levels on business model to fund National Health Workforce Volunteering Scheme.

7.9 Professional Bodies and Councils

The roles of Professional Councils will be to; -

- i. develop and/or update scope of practices for respective cadre involved in National Health Workforce Volunteering Scheme;
- ii. ensure that recruited volunteer adhere to professional norms, codes of conduct and ethics, and scopes of practice; and
- iii. support professional development initiatives to health volunteers.

7.10 Professional Associations

The roles of Professional Associations will be to; -

- i. advocate on implementation of the National Health Workforce Volunteering guideline at all levels of service delivery; and
- ii. provide feedback to the MoHCDGEC on the implementation of National Health Workforce Volunteering by their members.

7.11 Health Volunteer

The roles of Health Volunteer will be to; -

- i. hold client and hospital information confidential and must sign a statement of confidentiality;
- ii. adhering to professional code of conduct and practice;
- iii. ensuring that clients' rights are upheld during health service delivery;
- iv. record time served in the facilities through time sheet or Sign in when arriving and sign out when leaving workstation;
- v. dress appropriately for assigned areas and tasks;
- vi. shall not borrow or accept any money, gift, reward or compensation for his or her personal gains on course of the contract period;
- vii. maintain in good condition all properties which may be entrusted to him or her for official use during the course of his or her fellowship and shall return all such properties prior to relinquishment of fellowship;
- viii. deform duties diligently by maintaining the highest standards of discipline and disengage from any conduct which might impair work performance; and
- ix) duly comply with political restrictions in conducting political activities during official hours and or at work premises.

7.12 National Health Volunteer Steering Committee

The National Health Volunteer Steering Committee shall be established to coordinate and monitor the implementation of the National Health Workforce Volunteering Guideline

7.12.1. Membership

Members of the National Health Volunteer Steering Committee are Chief Executives and/ or Senior Officials from the following Ministries/PHIs; -

- i. Permanent Secretary, Ministry of Health, Community Development, Gender, Elderly and Children who is also a chair of the Steering Committee;
- ii. President's Office Public Service Management and Good Governance;
- iii. President's Office Regional Administration and Local Government Authorities;
- iv. Ministry responsible for Education and Vocational Training;
- v. Representative from Professional Council and Board;
- vi. Representative from Professional Associations;
- vii. Representative from Private Sector (APHFTI.;
- viii. Representation from FBOs/NGOs.

7.12.2. Roles and Responsibilities of National Health Volunteer Steering Committee; -

- i. provide technical advice on the implementation of the National Health Workforce Volunteering guideline;
- ii. hold Quarterly/biannually meeting and make operational decisions on the implementation of this guideline;
- iii. advocate for the National Health Workforce Volunteering practices in Tanzania including financing;
- iv. coordinate Partners supporting Health Volunteering programs;
- v. settle disputes that arise from the implementation of this Guideline and implementation of health volunteer programs at all levels of service delivery; and
- vi. approve review/amendment of the National Health Workforce Volunteering Guideline.

7.12.3. Facility level Steering Committee.

The Facility level steering committees shall comprise facility in charge, officer responsible for Human Resource and Administration and two or three members of the facility management Team. The facility health volunteering steering committee has the following responsibilities; -

- i. facilitate planning, engagement and management of health volunteer at the facility;
- ii. settle disputes that arises from the implementation of this guideline and implementation of health volunteer programs at the facility level;
- iii. provide conducive working environment for Volunteers together with appropriate working tools;
- iv. supervise the day-to-day activities of the Volunteers including performance management and evaluation;
- v. oversee ethical conducts of health volunteering as per professional ethics and conducts.

REFERENCES

- 1) Ministry of Health, Community Development, Gender, Elderly and Children (2018). National Health Sector Requirement and Recruitment Plan 2018/2018 – 2022/23. Dar es Salaam, Tanzania: MOHCDGEC.
- 2) Ministry of Health and Social Welfare (2017). Human Resource for Health and Social Welfare Country Profile 2017/2018. Dar es Salaam, Tanzania: MoHCDGEC.
- 3) Ministry of Health and Social Welfare. (2014). Human Resources for Health and Social Welfare Production Plan 2014/ 2024. Dar es Salaam, Tanzania: MOCDGEC.
- 4) Ministry of Health and Social Welfare. (2014). Staffing Levels for Ministry of Health and Social Welfare Departments, Health Service Facilities, Health Training Institutions and Agencies 2014-2019, Revised. Dar es Salaam, Tanzania: MOCDGEC.
- 5) Ministry of Health and Social Welfare (2013). Human Resources for Health Commitment Pathways, Tanzania, Dar es Salaam, Tanzania: MOCDGEC.
- 6) Ministry of Health and Social Welfare (2013). National Essential Health Care Intervention Package—Tanzania. Dar es Salaam, Tanzania: MOCDGEC.
- 7) United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children. (2015) Fourth Health Sector Strategic Plan (HSSP IV) (July 2015–June 2020). Dare es salaam, Tanzania: United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children
- 8) United Republic of Tanzania, President's Office, Public Service Management, Public Service Pay and Incentive Policy, 2010
- 9) The Tanzania Public Service Act, (Cap. 298)
- 10) The Tanzania Labor and Industrial Relation Act, (Cap 366)
- 11) The Tanzania Public Service Standing Orders, 1999
- 12) WHO guideline on health policy and system support to optimize community health worker programs, 2018

NATIONAL HEALTH WORKFORCE VOLUNTEERING GUIDELINES



THE UNITED REPUBLIC OF TANZANIA

Ministry of Health, Community Development, Gender, Elderly and Children

NATIONAL HEALTH WORKFORCE VOLUNTEERING GUIDELINES

IMPLEMENTATION PLAN

JULY 2021

Copyright ©

Ministry of Health, Community Development, Gender, Elderly and Children

ISBN 978 9987 737 70 3

Mji wa Serikali Mtumba, Barabara ya Afya, 40478 DODOMA, Tanzania

TABLE OF CONTENTS

LIST OF ABBREVIATIONS	24
LIST OF TABLES	25
1.0 INTRODUCTION	26
2.0 HEALTH VOLUNTEER STRATEGY	26
3.0 NATIONAL HEALTH VOLUNTEERING GUIDELINES	26
4.0 SCOPE	27
5.0 PRINCIPLES OF HEALTH VOLUNTEERING PRACTISE	27
6.0 IMPLEMENTATION PLAN	28
6.1 Purpose of the Plan	
6.2 Implementation strategies	
6.3 Financing the plan	
6.4 Management structure	
6.5 Supportive Supervision	
6.6 Budget Summary	
7.0 MONITORING AND EVALUATION FRAMEWORK	30
7.1 Purpose of the Monitoring and Evaluation framework	
7.2 Monitoring and Evaluation Methods and Tools	
REFERENCES	48

LIST OF ABBREVIATIONS

BMF	Benjamin William Mkapa Foundation
СНМТ	Council Health Management Team
CHWs	Community Health Workers
DPG	Development Partners Group
EmOC	Emergency Obstetric Care
FYDP II	Tanzania's Second Five year Development Plan
GoT	Government of Tanzania
HSSP	Health Sector Strategic Plan
HRH	Human Resources for Health
LGAs	Local Government Authorities
MDAs	Ministries, Independent Departments and Executive Agencies
MoHCDGEC	Ministry of Health, Community Development, Gender, Elderly and Children
MTEF	Medium Term Expenditure Framework
NIMART	Nurse Initiated Management of ART
NHVG	National Health workforce Volunteerism Guidelines
NHIF	National Health Insurance Fund
NGO	Non-Governmental Organization
NEHCIP-Tz	National Essential Health Care Intervention Package – Tanzania
PO-PSMGG	President's Office Public Service Management and Good Governance
PO-RALG	President's Office - Regional Administration and Local Government
MoFP	Ministry of Finance and Planning
PMO-LYEP	Prime Minister's Office- Labor, Youth, Employment, and Person with Disability
MoHSW	Ministry of Health and Social Welfare
PE	Personal Emolument
TWG	Technical Working Group
TOR	Terms Of Reference
RHMT	Regional Health Management Team
WAO Tool	Workforce Allocation Optimization Tool
WHO	World Health Organization
ZHRCs	Zonal Health Resource Centers

LIST OF TABLES

Table 1	Summary of budget for each objective
Table 2	National Health Sector Volunteering implementation plan matrix
Table 3	Monitoring and Evaluation Matrix
Table 4	Cost budget projections for the National Health Sector Volunteering implementation plan

1.0 INTRODUCTION

The demand for healthcare workers in Tanzania is at an all-time high, especially for Nurses, Clinicians, Pharmacy and laboratory Technicians, dental therapists and Health Assistants (at community level). The current vacancy rate is at 52 percent. Tanzania's health facilities require approximately 209,603 health workers while the actual available health workers stand at about 99,684. This shortage is compromising the ability of the health systems to effectively deliver the National Essential Health Care Intervention Package – Tanzania (NEHCIP) and other health services. The human resource for health shortage is further exacerbated by an increased disease burden attributed to HIV, lifestyle – related diseases and expanded services in health facilities such as CEmoc e.tc

On the other hand, the Government is improving its support to the supply side, with additional funding for grants and student loans, expanding training facilities and provide good environment for private sector and faith-based organization to invest on Health training facilities country wide. This effort has led to a strategic mismatch on demand and supply side due to limited government capacity to absorb all trained HRH in the country in the last two decades (Ibid). The private sector in health care is not well established and hence it can only absorb a small number of graduates.

2.0 HEALTH VOLUNTEER STRATEGY

Health Sector Strategic Plan IV Mid Term Review revealed a number of issues concerning HRH that need immediate attention. To address some of those challenges, On May 16th 2019 the MoHCDGEC and Health implementing partners, including CSOs, convened a meeting that spearheaded a new dialogue on HRH strategies and planning of a HRH Multi-sectoral High Level Meeting on November 15th 2019. Among the key resolution in that meeting was to establish a mechanism/framework for health graduate to volunteer in facilities that have critical shortage of HRH. The initiative aimed to partly address the HRH challenge at the same time provide opportunity for short-term on job training on lifelong skills for a career as a health professional.

3.0 NATIONAL HEALTH VOLUNTEERING GUIDELINES

The National health Sector Guidelines formalize and standardize health volunteer practices in Tanzania. The Specific Objectives of this Guidelines are:

- i. To rationalize and harmonize pay and management of health volunteers across public health facilities.
- ii. To set out the roles and responsibilities of all stakeholders in implementing health volunteering program
- iii. To provide hands on practical skills development for health workers available in the market
- iv. To enhance the capacity of the public health facilities to attract, retain through contract period and adequately motivate personnel with requisite skills.
- v. To reduce service delivery burden caused by existing critical shortage of health workers at all levels of service delivery
- vi. To put in place accountability mechanism on management of health volunteers
- vii. To promote performance and productivity of health volunteers engaged in health facilities.
- viii. To enhance access and quality of services in facilities that have critical shortage of health workers
- ix) Ensure effective implementation through a rigorous monitoring and evaluation plan.

4.0 SCOPE

The National Health Sector Volunteering strategy is implemented at all levels of service delivery including Health Training Institutions. The levels includes:

- i. Hamlet level (Community Level)
- ii. Village level (Dispensary Level)
- iii. Ward level (Health Center Level)
- iv. District level (District Hospital Level)
- v. Regional level (Regional Referral Hospital Level)
- vi. Zonal Referral Hospital and National level
- vii. Health Training Institutions

5.0 PRINCIPLES OF HEALTH VOLUNTEERING PRACTISE

The following principles govern Health Volunteering services in Tanzania

- **i. Demand driven:** The Health volunteers services operates on demand driven basis. Health facilities/training institutions or programs should accommodate Health volunteers as per available vacancies or service demands. However, volunteers should be engaged as part of training where service gap is not available.
- **ii. Equity and non-discrimination:** The program should be open to all Tanzanian health workers on the market irrespective of gender, age, ethnicity and disability
- **iii. Decent work environment:** Health volunteers shall enjoy selected 'Decent Work' that are applicable as per national labor laws that include among others safe work environment to ensure occupational safety and health at work (PMO LYEP, 2017)
- **iv. Mentorship:** Facilities should prepare mentorship programs to ensure volunteers acquire relevant practical skills for their professional and career development
- v. Adherence to organisation policy and rules: The health volunteers shall adhere to organizational rules and regulations including professional ethics set by Professional Councils and Boards
- **vi. Dispute settlement mechanism:** The same procedures as established in the facility on management of human resources and administration shall apply to the Health Volunteers. In case the internal mechanism fails to settle the dispute, each party to the dispute, can refer the matter to the National Health Volunteering Committee, beyond which the national legislation and regulations shall apply
- **vii. Confidentiality:** Volunteers must hold clients and hospital information confidential and ensuring that clients' rights are upheld during health service delivery.
- **viii. Political neutrality:** Duly comply with political restrictions in conducting political activities during official hours and or at work premises.

6.0 IMPLEMENTATION PLAN

6.1 Purpose of the Plan

The implementation plan serves to describe all the steps and costs needed to implement the National Health Sector Volunteering Guidelines including strategies and interventions that will facilitate uptake of the volunteering strategy in Tanzania.

6.2 Implementation strategies

The government intends to employ a participatory approach involving multiple stakeholders and partners. The government will mobilize resources within the Ministry of health and seek the participation of health stakeholders including development partners in contributing financial resources and technical expertise in implementing these policy guidelines.

6.3 Financing the plan

This plan will be financed through efforts by both government and development partners who have a common interest in addressing the main public health issues in Tanzania. Development Partners with an interest in financing some specific aspects of this plan will be invited to declare their commitment and set aside such funds in their budgets. The government will allocate funds according to the approved budgets of the MoHCDGEC, PO-RALG, LGAs and other PHIs during the implementation years.

6.4 Management structure

The Ministry of Health Community Development Gender Elderly and Children shall manage the implementation of these guidelines through the Directorate of Human Resources Development as a coordinating department that shall work together with Directorates of Curative Services; Human Resources Development and; Administration and Human Resource Management. The other key actors are listed in the implementation matrix.

6.5 Supportive Supervision

Supervision and mentoring will follow the pre-existing supportive supervision structures and plans at national level and cascading to regional level (coordinated by the Regional Medical Officers) and District Levels (to be coordinated by District Medical Officers).

6.6 Objectives and associated Budget Summary

The cost projection for this 5 year implementantion plan is **TZS. 1,762,750,000**. The detail activities and budget are attached in Table 2 &3. The summary of budget for each objective is presented on the table below:

Table 1: Summary of objectives and budget

OBJECTIVE	Year 1	Year 2	Year 3	Year 4	Year 5
Facilitate the adoption and formalization of health Voluntarism in Tanzania	70,520,000	81,800,000	65,570,000	3,500,000	0
Facilitate engagement of health volunteers in health facilities and training institutions	78,080,000	90,920,000	75,740,000	12,720,000	12,720,000
Facilitate Management of Health Volunteers allocated at Health Facilities/ Training Institutions	59,920,000	43,800,000	43,800,000	43,800,000	43,800,000
Facilitate skills development for health volunteers	114,780,000	190,460,000	175,280,000	65,620,000	47,600,000
Monitor and evaluate implementantion of the National Health Sector Volunteering Guidelines	59,760,000	47,600,000	47,600,000	47,600,000	47,600,000
Implement knowledge translation on National Health Sector Volunteering strategy	14,680,000	34,360,000	34,360,000	50,040,000	58,720,000
GRAND TOTAL	397,740,000	488,940,000	442,350,000	223,280,000	210,440,000

7.0 MONITORING AND EVALUATION FRAMEWORK

This section describes the Monitoring and Evaluation Framework (M&EF) that will use to monitor, assess, evaluate, and report on the overall performance of the National Health Sector Volunteering strategy. The M&EF will be adjusted periodically to align with the agreed upon work plan and it will be updated from time to time to guide the implementantion of this strategy. The M&EF is a living document throughout the implementation of the this strategy as it will serve to document progress to date and guide management decision-making to ensure accomplishment of the objectives specified in the results framework below (See table 2).

In close collaboration with PO-RALG and Health facilities, the proposed indicators and figures for baseline and annual targets will be confirmed and/or established. MoHCDGEC will use routinely collected data (where appropriate), existing data systems including HRHIS, TIIS, DHIS2, and data specifically collected for this strategy to systematize performance monitoring. To continually keep track of progress and learn from day-to-day experiences, the MoHCDGEC team will conduct periodic internal assessments to review achievements and identify the factors which may have facilitated or inhibited progress towards achieving its overall goals and intended results. These reviews will include key staff and stakeholders including PO-RALG, Public Health Institutions (PHIs) and CSOs. During these reviews, the team will undertake a critical appraisal of the strategies and implementation approaches to determine continued relevance and appropriateness and make recommendations on the need for any modifications.

7.1 Purpose of the Monitoring and Evaluation framework

The information collected through M&EF will be used to make crucial management decisions and where applicable policy decisions related to provision of health services in resourceconstrained settings. The monitoring of processes will help in finding out if the implementation is reaching the targeted motive outlined in the National Health Sector Volunteering Guidelines.

The evaluation of processes will assist implementers in ascertaining that the implementation is on track in terms of the activities outlined in this plan, and the timeframe. The monitoring of outcomes will assist in establishing whether the targets set in this plan are met. The evaluation of outcomes will provide information on the difference that the attainment of those targets is making in terms of improved service delivery to clients.

7.2 Monitoring and Evaluation Methods and Tools

For monitoring process, various methods will be used including observations, interviews, document reviews and secondary data analysis. Tools matching these methods will be developed.

For evaluation, direct data collections through interviews and observations will be supplemented with secondary data from the health management information system as recorded in the various databases. Evaluation findings will be reported to relevant stakeholders and will be made publicly available as per MoHCDGEC evaluation standards of practice.

Additionally, MoHCDGEC will systematize the use of evaluation findings to maximize continuous improvement and achievement of project period outcomes. In line with MoHCDGEC evaluation standards, evaluation findings will be used for:

- i. Strategy improvement; to provide feedback to program implementers about how to make the strategy function more effectively and efficiently;
- ii. Strategy accountability and transparency;

iii. Strategy scale-up to inform replication of similar approaches other health facilities in Tanzania.

To support continuous Quality Improvement, the M&EF will be used to: verify strategy achievements; facilitate course corrections when an approach is not meeting targets; identify effective strategies and activities to be scaled up and ineffective strategies to phase out; and inform strategy improvements related to GOT and PHI responsibility for activities. Quarterly summary sheets of project performance will provide visual summaries of selected project outcome indicators that can inform mid-course improvements.

MOHCDGEC and other PHIs will update the M&EF annually. MOHCDGEC, PHI's and other stakeholders will play an active role throughout the evaluation process by reviewing and refining evaluation questions, methods, and measurement tools; providing information during the data collection phase; assisting with the interpretation of findings, putting in perspective the relative contribution of the National Health Sector Volunteering strategy in addressing critical shortage of health workers

MOHCDGEC and other stakeholders will broadly disseminate information on progress and outcomes of health volunteerism strategy. Potential channels for disseminating results and evaluation findings will include technical working groups, national and international conferences, DHIS2 dashboards, and other existing platforms. Final evaluation findings will be used to develop a detailed sustainability plan that will include recommendations for strengthening this initiative.

MATRIX
LAN
Ζ
TIO
AN
ENT
E
MPL
2:
BLE
Z

S/N	S/N Objective	Activities	Time frame*	Budget estimate	Responsible
~	Facilitate the adoption and	Facilitate designing and Printing of the National Health Sector Volunteering Guidelines and the Implementation Plan	Year 1	TZS. 12,000,000	MoHCDGEC
	formalization of health Voluntarism	Facilitate establishment of Health Workforce volunteerism steering committees at National and facility levels	Year 1	LOE	MoHCDGEC, PO-RALG,
	in Tanzania				HEALTH FACILITIES
		Dissemination of the approved National Health Sector Volunteering Guidelines	Year 1	LOE	
		Build capacity of health facilities on integration of the National Health Sector Volunteering guidelines into plans and budget	Year 1 - 3	TZS.116,870,000	MoHCDGEC, PO-RALG
		Upgrading of Human Resource for Health Information System to include health volunteers management	Year 1	TZS. 19,720,000	MoHCDGEC, PO-RALG
		Facilitate advocacy of the National Health Sector Volunteering guidelines at level of health delivery including Health Training Institutions	Year 1 - 3	Year 1 - 3 TZS.58,800,000	MoHCDGEC, PO-RALG
		Facilitate resource mobilization and financing for effective implementation of National Health Sector Volunteering	Year 1-4	TZS.14,000,000	MoHCDGEC, PO-RALG, DPs, CSOs
(- - - -	guidelines			
	Facilitate engagement of	Develop health volunteer operational manual including engagement template	Year 1	TZS.13,440,000	MoHCDGEC, PO-RALG
	health volunteers in health facilities and training institutions	Facilitate integration of health volunteers in Human Resource for Health Information Systems, Training Institutions Information System and Health Workforce recruitment and allocation systems	Year 1	TZS.19,720,000	MoHCDGEC, PO-RALG
		Build capacity of health facilities and Training Institutions on the National Health Sector Volunteering Guidelines	Year 1 – 3	Year 1 – 3 TZS.173,420,000	MoHCDGEC, PO-RALG
		Facilitate Health Volunteer recruitment costs (selection and allocation meetings)	Year 1 - 5	Year 1 - 5 TZS.63.600,000	MoHCDGEC, PO-RALG

Management of	Facilitate orientation of health volunteers across the health facilities and Training Institutions	Year 1 - 5	LOE	MoHCDGEC, PO-RALG
Health Volunteers allocated at Health	Develop health volunteer accountability framework	Year 1	TZS. 16,120,000	MoHCDGEC, PO-RALG
Facilities/Training Institutions	Facilitate National health Volunteer Steering Committee's meetings	Year 1 – 5	TZS.35,000,000	MoHCDGEC, PO-RALG
	Conduct periodic support supervision to assess implementation of health volunteer and build capacity on the identified gaps	Year 1 – 5	TZS.120,400,000	MoHCDGEC, PO-RALG
	Facilitate integration of Health Volunteering strategy into the facility Perfomance Management System and tools	Year 1	LOE	MoHCDGEC, PO-RALG
	Facilitate Planning and budgeting of health volunteers into CCHP, CHOP and MTEF	Year 1 – 5	LOE	MoHCDGEC, PO-RALG
	Facilitate transitioning of eligible volunteers into public service employment	Year 1 - 5	TZS. 63,600,000	MoHCDGEC, PO-RALG
Facilitate skills	Develop health volunteers mentorship tools	Year 1	TZS.16,960,000	MoHCDGEC, HTIS
development for health volunteers	Facilitate integration of health volunteer programs into National Health Sector CPD programs (for accreditation and certification)	Year 1	TZS.18,020,000	MoHCDGEC, HTIS,
	Build capacity of facility managers on the developed mentorship tool	Year 1 – 3	TZS.110,400,000	MoHCDGEC, PO-RALG
	Facilitate periodic coaching visits to build capacity of health facilities on the mentorship tools	Year 1 – 5	TZS.230,000,000	MoHCDGEC, PO-RALG, HTIS
	Develop online/distance learning CPD modules for health volunteers mentorship programs	Year 2- 4	TZS.54,060,000	MoHCDGEC, HTIS
	Train Zonal Health Resource Centers and MoHCDGEC Centre for Distance Education (CDV. on the developed CPD modules	Year 2 – 3	TZS.93,280,000	MoHCDGEC, HTIS
	Develop monitoring and evaluation	Year 1	TZS.23,920,000	MoHCDGEC, PO-RALG
implementantion of	tools for National Health Sector Volunteering strategy			
the National Health Sector Volunteering	Facilitate mapping of the health volunteers in facilities and training Institutions	Year 1	LOE	MoHCDGEC, PO-RALG, HTIS
0	Integrate National Health Sector Volunteering strategy indicators into government reports systems and tools	Year 1	LOE	MoHCDGEC, PO-RALG
	Facilitate periodic site visits to assess the implementantion of the National Health Sector Volunteering Guidelines	Year 1 – 5	TZS.226,240,000	MoHCDGEC, PO-RALG
	Develop quarterly reports for implementantion of the National Health Sector Volunteering Guidelines	Year 1 – 5	LOE	MoHCDGEC, PO-RALG

	TZS.1,762,750,000**		DTAL FOR 5 YEARS	BUDGET GRAND TOTAL FOR 5 YEARS
PO-RALG		5	nignignts, technical priets and success stories on the nealth volunteering strategy	
MoHCDGEC,	TZS.77,560,000	al Year 2 – 5	Facilitate dissemination of research findings, technical Year 2 – 5 TZS.77,560,000	
MoHCDGEC	TZS.14,680,000	th Year 1	Develop Information and communication strategy for health Year 1 volunteering strategy	strategy
PO-RALG, CSOS, HTIS			stories on the health volunteering strategy	National Health Sector Volunteering
MoHCDGEC,	LOE	ss Year 1-5	Develop technical highlights, technical briefs and success Year 1-5 LOE	translation on
MoHCDGEC, HTIS	TZS.99,920,000	1g Year 2 – 5	Facilitate operational research on the health volunteering Year 2 – 5 TZS.99,920,000 strategy	Implement knowledge

Objectives	Indicator	Baseline (2020/21)	Year 5 Cumulative target	Year 1	Year 2	Year 3	Year 4	Year 5
	Number of National Health Volunteering guidelines printed and disseminated to key stakeholders	NA	6,000	3,000	3,000	0	0	0
health Voluntarism F in Tanzania c	Health Workforce volunteerism steering committees at National and facility levels in place	NA	Yes	Yes	Yes	Yes	Yes	yes
2 0 00	Number of health facility HR managers trained on the National Health Sector Volunteering guidelines	NA	277	70	170	137	0	0
<u></u>	National Health Sector Volunteering strategy integrated in the human Resource for Health Information System and other systems and tools	NA	Yes	Yes	Yes	Yes	Yes	yes
	Number of advocacy meetings of the National Health Sector Volunteering strategy at all levels of health delivery including Health Training Institutions	NA	ß	1	1	1	0	0
<u>o 2 00</u>	% increase of budget allocation to support National Health Sector Volunteering guidelines	TBA	8%	NA	2%	2%	2%	2%
Facilitate H engagement of ii	Health volunteer operational manual including engagement template in place	NA	Yes	Yes	Yes	Yes	Yes	Yes
rs in and ons	Health Information Systems, Training Institutions Information System and Health Workforce recruitment and allocation systems with health volunteers interface	NA	Yes	Yes	Yes	Yes	Yes	Yes
	Number of health facilities and Training Institutions trained on recruitment process for the Health Volunteer fellowship	NA	277	70	170	137	0	0
9 t	% of eligible health volunteers transitioned to the government employment	TBD						

Objectives	Indicator	Baseline	Year 5 Cumulative	Year 1	Year 2	Year 3	Year 4	Year 5
		(1 7/0707)	target					
Facilitate Management of Health Volunteers	Number of health volunteers orientated across the health facilities and Training Institutions	NA	TBD	TBD	TBD	TBD	TBD	TBD
allocated at Health Facilities/Training	Health volunteer accountability framework in place	NA	Yes	Yes	Yes	Yes	Yes	Yes
Institutions	Number of National health Volunteer Steering Committee's meetings	NA	10	2	2	2	2	2
	Number of support supervision visits to assess implementation of health volunteer and build capacity on the identified gaps	NA	20	4	4	4	4	4
	nance PRAS	NA	Yes	Yes	Yes	Yes	Yes	Yes
	Facilitate transitioning of eligible volunteers into public service employment	NA	TBD	TBD	TBD	TBD	TBD	TBD
Facilitate skills	Health volunteers mentorship tools in place	NA	Yes	Yes	Yes	Yes	Yes	Yes
development for health volunteers	Number of facility managers on the trained on mentorship tools	NA	277	70	170	137	0	0
	Number of periodic coaching visits to build capacity of health facilities on the mentorship tools	NA	20	4	4	4	4	4
	Number of online/distance learning CPD modules for health volunteers mentorship programs	NA	10	0	8	4	4	0
	Number of tutors/instructors from Zonal Health Resource Centers and MoHCDGEC Centre for Distance Education (CDV. trained on the developed CPD modules	NA	80	0	44	44	0	0

Objectives	Indicator	Baseline (2020/21)	Year 5 Cumulative target	Year 1	Year 2	Year 3	Year 4	Year 5
Monitor and evaluate implementantion of the National Health	Monitor and Monitoring and evaluation evaluate tools for National Health Sector Volunteering the National Health	N/A	Yes	Yes	Yes	Yes	Yes	Yes
Sector Volunteering	Mapping of health volunteers finalized	N/A	-	-	N/A	N/A	N/A	/NA
Guidelines	National Health Sector Volunteering strategy indicators integrated into government reports systems and tools	N/A	Yes	Yes	Yes	Yes	Yes	Yes
	Number of site visits to assess the implementantion of the National Health Sector Volunteering conducted	N/A	20	4	4	4	4	4
	Number of quarterly reports for implementantion of the National Health Sector Volunteering Guidelines developed	N/A	20	4	4	4	4	4
Implement knowledge	Number of operational research on the health volunteering strategy	N/A	4	0	~	~	~	-
translation on National Health Sector Volunteering	Number of technical highlights, technical briefs and success stories on the health volunteering strategy developed	N/A	10	~	m	m	2	~
strategy	Information and communication strategy for health volunteering strategy in place	N/A	Yes	Yes	Yes	Yes	Yes	Yes
	Number of dissemination meetings on research findings, technical highlights, technical briefs and success stories conducted	N/A	ß	0	~	-	~	2

TABLE 4: COST BUDGET PROJECTIONS

	IstoT					Total			Total			IstoT					-
	Days					Days			Days			Days					-
	tsoJ					tsoD			teoJ			teoJ					
Year 5	stinU					stinU			stinU			stinU					-
	Total					Total			Total			lstoT					
	Days					Days		-	Days			Days					
	1000																
r 4	tsoD					fsoO			tsoJ			tsoJ					
Year 4	stinU					stinU			stinU			stinU					
	IstoT					Total			Total			lstoT	32,880,000	4,110,000	5,480,000	42,470,000	
	Days					Days			Days			Sys	2	1			
	tsoJ					tsoD			teoJ			tsoJ	120,000	30,000	40,000		
Year 3	stinU	Ę			s	stinU			stinU		budget	stinU	137	137	137		
	IstoT	the Implementation Plan	6,000,000	6,000,000	nd facility level	Total			lstoT		s into plans and	lstoT	40,800,000	5,100,000	6,800,000	52,700,000	ment
	Days				tional a	Days			sysD		uideline	SysD	2	_	-		manage
	tsoJ	uidelines and	2000	-	nittees at Na	tsoD			teoJ		olunteering g	tsoJ	120,000	30,000	40,000		h volunteers
Year 2	stinU	lunteering G	3000		eering comn	stinU		ig Guidelines	stinU		alth Sector V	stinU	170	170	170		include healt
	IstoT	ealth Sector Vo	6,000,000	6,000,000	olunteerism st	Total		ctor Volunteerir	letoT		he National He	lstoT	16,800,000	2,100,000	2,800,000	21,700,000	tion System to
	sys	itional H	—		force vo	Days		ealth Se	рауѕ		ition of t	Days	8	-	.		Informat
		g of the Na			ealth Work			National He			s on integra		120,000	30,000			for Health
Year 1	Units Cost) and Printin	3000 2000	-	hment of H	Units Cost		te approved	Units Cost		ealth facilitie	stinU tsoO		0	0 40,000		an Resource
~	məti	Facilitate designing and Printing of the National Health Sector Volunteering Guidelines and	Designing 3(and printing	Sub total	Facilitate establishment of Health Workforce volunteerism steering committees at National and facility levels	mətl	NA	Dissemination of the approved National Health Sector Volunteering Guidelines	mətl	NA	Build capacity of health facilities on integration of the National Health Sector Volunteering guidelines into plans and budget	mətl	Perdiem for 70 government officials	Conference 70 package	Transport 70	Sub total	Upgrading of Human Resource for Health Information System to include health volunteers management
	N/S	1.0 F	1000 E	<i>,</i>	1.2 F	N/S	1001	1.3	N/S	1002 N	1.4 E	N/S	1003 F	1004 C	1005 T		1.5 L

NATIONAL HEALTH WORKFORCE VOLUNTEERING GUIDELINES

	lstoT	Total							IstoT						IstoT				Total
	Days	Days							Days						Days				Days
													-						
	tsoJ	tsoJ							tsoJ				-		tsoJ				tsoJ
Year 5	stinU	stinU							stinU						stinU				stinU
																000	000		
	IstoT	IstoT							IstoT						IstoT	3,500,000	3,500,000		IstoT
	Days	Days						-	Days						Sys	ى			Days
	teoJ	teoJ							tsoJ						tsoJ	700000			teoD
Year 4	stinU	stinU							stinU						stinU	-			stinU
	IntoT	Total							IstoT	12,600,000	4,200,000	2,800,000	19,600,000		IstoT	3,500,000	3,500,000		Total
	Days	Sys						<u>v</u>	Days	e	2	-			Days	ى			Days
	tsoJ	tsoJ						g Institution	tsoJ	120,000	30,000	40,000	-		tsoJ	700000			teoJ
Year 3	stinU	stinU						h Train ir	stinU	35	20	20		uidelines	stinU	-			Units
	IstoT	lstoT						including Healt	IstoT	12,600,000	4,200,000	2,800,000	19,600,000	Sector Volunteering guidelines	IstoT	3,500,000	3,500,000		IstoT
	Days	Days						delivery	Days	e	2	-		th Sector	Days	ъ			Days
	teoJ	teoJ						evel of health	tsoJ	120,000	30,000	40,000	-	National Heal	teoJ	700000			teoJ
Year 2	stinU	stinU						uidelines at l	₿nU	35	70	70		mentation of	stinU	-		nent template	stinU
	IstoT	IstoT	10,080,000	2,160,000	480,000	7,000,000	19,720,000	r Volunteering g	IstoT	12,600,000	4,200,000	2,800,000	19,600,000	effective imple	IstoT	3,500,000	3,500,000	luding engagen	IstoT
	Days	Days	2	9	Ł	10		th Sector	Days	e	2	-		ncing for	Days	ى		anual inc	Days
	tsoJ	tsoJ	120000	30,000	40,000	700,000		National Healt	tsoJ	120,000	30,000	40,000		ation and final	teoJ	70000		operational má	teoJ
Year 1	stinU	stinU	12	12	12	-		acy of the	stinU	35	20	70		rce mobiliz	stinU	-		volunteer	stinU
Item		Item	Perdiem for government officials	Conference package	Transport	Consultancy fee	Sub total	Facilitate advocacy of the National Health Sector Volunteering guidelines at level of health delivery including Health Training Institutions	Item	Perdiem for government officials	Conference package	Transport	Sub total	Facilitate resource mobilization and financing for effective implementation of National Health	Item	Consultancy fee for resource mobilization	Sub total	Develop health volunteer operational manual including engagement template	ltem
S/N		S/N	1006	1007	1008	1009		1.6	S/N	1010	1011	1012		1.7	S/N	1013		2.0'	S/N

	lstoT							lstol							Total					
	Days							sys							Days					
	tsoJ							tsoC							tsoJ					
Year 5	stinU							stinU							stinU					
	lstoT						ns	letol							IstoT					
	Days						on syster	sysC							Days					
	1000						allocatic													
ır 4	tsoJ						nent and	tsoC	1						tsoJ					
Year 4	stinU						e recruitr	StinU							stinU					
							/orkforce								Total	320,000	8,220,000	5,480,000	63,020,000	
	lstoT						Health W	[otal									8,2	5,4	63,	
	Days						em and)ays							Days		2	-		
	tsoJ						ion Syst	tsoC							tsoJ	120,00	30,000	40,000		
Year 3	stinU						Informat	stinU							stinU	137	137	137		
							titutions							lelines		000'	000'	000	000'	
	lstoT						ining Ins	lstol						ing Guid	IstoT	61,200	10,200,000	6,800,000	78,200,000	
	Days						ems, Tra	sys						/olunteer	Days	ę	2			
							ion Syste							Sector \	tsoJ	0,000	30,000	40,000		
	tsoJ						Informat	tsoC						al Health	tsoJ	12	Ő	40		eetings)
Year 2	stinU						r Health	stinU						e Nationa	stinU	170	170	170		cation me
		5,040,000	00	00	7,000,000	13,440,000	source fo	lstol	0000	2,160,000	00	7,000,000	19,720,000	ns on the	Total	00'00	4,200,000	2,800,000	32,200,000	and allo
	lstoT	5,04(840,000	560,000	7,000	13,42	man Res	lstol	10,08	2,16(480,000	7,00(19,72	Institutio	Total	25,2(4,20(2,800	32,2(election
	Days	ო	2	-	10		ers in Hu	sysC	~	9	-	10		Training	Days	ę	5			t costs (s
		120000	30,000	40,000	700,000		voluntee	tsoC	0000	30,000	40,000	700,000		es and	teoJ	0,000	30,000	40,000		sruitment
1	tsoJ	12	30	40	20		of health	tsoC	12	30	40	70		Ith faciliti	tsoJ	12		40		inteer rec
Year 1	stinU	14	14	14	~		egration (StinL	12	12	12	-		y of hea.	stinU		20	20		alth Volu
ltem		Perdiem for government officials	Conference package	Transport	Consultancy fee	Sub total	Facilitate integration of health volunteers in Human Resource for Health Information Systems, Training Institutions Information System and Health Workforce recruitment and allocation systems	Ę	Perdiem for government officials	Conference package	Transport	Consultancy fee	Sub total	Build capacity of health facilities and Training Institutions on the National Health Sector Volunteering Guidelines	Ę	Perdiem for government officials	Conference package	Transport	Sub total	Facilitate Health Volunteer recruitment costs (selection and allocation meetings)
S/N						SL		۷ Item					Su		۷ Item				Su	
s/		2000	2001	2002	2003		2.1	S/N	2004	2005	2006	2007		2.2	S/N	2008	2009	2010		2.3

		Total	30,000	2,160,000	000	12,720,000													Total	0,000
	lstoT	Total	10,05	2,16(480,000	12,72		lstoT				lstoT						-	Total	5,04(
	Days	Syst	~	9	.	-		Days				Days						-	Sys	9
	tsoJ	teoJ	120000	30,000	40,000	-		tsoJ				tsoJ							tsoJ	60,000
Year 5	stinU	stinU	12	12	12			stinU				stinU							stinU	14
	IntoT	lstoT	10,080,000	2,160,000	480,000	12,720,000	_	IstoT				IstoT						-	IstoT	5,040,000
	Days	sys	2	9	-			Days				Days							sys	9
	tsoJ	tsoJ	120000	30,000	40,000			tsoJ				tsoJ							teoJ	60,000
Year 4	stinU	stinU	12	12	12			stinU				stinU						_	stinU	14
	IstoT	letoT	10,080,000	2,160,000	480,000	12,720,000		IstoT				IstoT							Total	5,040,000
	Days	sys	2	9	-			Days				Days							Sys	9
~	teoJ	teoJ	120000	30,000	40,000			tsoJ				tsoJ							tsoJ	60,000
Year 3	stinU	stinU	12	12	12			stinU				stinU							stinU	14
	IstoT	Total	10,080,000	2,160,000	480,000	12,720,000		IstoT				IstoT							IstoT	5,040,000
	Days	Sys	2	9	-		suo	Days				Days							Sys	9
	teoJ	teoJ	120000	30,000	40,000		ining Institutio	tsoJ				tsoJ							teoJ	60,000
Year 2	stinU	stinU	12	12	12		ties and Trai	stinU				stinU						sbu	stinU	14
	Total	Total	10,080,000	2,160,000	480,000	12,720,000	the health facil	IstoT			ork	Total	7,200,000	1,440,000	480,000	7,000,000	16,120,000	mmittee's meeti	Total	5,040,000
	Days	sys	7	9	-		across	Days			framewo	Days	5	4	-	10		ring Cor	Sys	9
	tsoJ	tsoJ	120000	30,000	40,000		alth volunteers	tsoD			accountability	tsoJ	120000	30,000	40,000	700,000		Volunteer Stee	tsoJ	60,000
Year 1	stinU	stinU	12	12	12		ntion of he	stinU			volunteer	stinU	12	12	12	-		al health	stinU	14
ltem		ltem	Perdiem for government officials	Conference package		Sub total	Facilitate orientation of health volunteers across the health facilities and Training Institutions	Item	NA	Sub total	Develop health volunteer accountability framework	ltem	Perdiem for government officials		Transport	Consultancy fee	Sub total	Facilitate National health Volunteer Steering Committee's meetings	ltem	Perdiem for government
SI	z	S/N	2011	2012	2014		3.0'	S/N	3000		3.1	S/N	3001	3002	3003	3004		3.2	S/N	3005

NATIONAL HEALTH WORKFORCE VOLUNTEERING GUIDELINES

	IstoT		1,680,000	280,000	7,000,000		IstoT	23,520,000	560,000	24,080,000		IstoT			lstoT			Total	10,080,000
	sysD		4	-			Days		-			Days			sys			sys	
	teoJ		30,000	20,000			tsoJ	120000	40,000	-		tsoJ			tsoJ			tsoJ	120000
Year 5	stinU		14	14			stinU	14	14			stinU			stinU			stinU	12
	IstoT		1,680,000	280,000	7,000,000		Total	23,520,000	560,000	24,080,000		Total			Total			Total	10,080,000
	Days		4	~			Sys	14	-			Sys			Sys			Days	7
	teoJ		30,000	20,000			tsoJ	120000	40,000	_		tsoJ			tsoJ			teoJ	120000
Year 4	stinU		14	14			stinU	14	14			stinU			stinU			stinU	12
	IstoT		1,680,000	280,000	7,000,000		IstoT	23,520,000	560,000	24,080,000		Total			lstoT			IstoT	10,080,000
	Days		4	-			sys	14	-			sys			sys			Days	7
~	teoJ		30,000	20,000		S	tsoJ	120000	40,000			tsoJ			tsoJ			teoJ	120000
Year 3	stinU		14	14		ified gap	stinU	14	14			stinU			stinU			stinU	12
	IstoT		1,680,000	280,000	7,000,000	city on the ident	IstoT	23,520,000	560,000	24,080,000	tem and tools	Total			lstoT			IstoT	10,080,000
	Days		4	-		uild capa	sys	14	-		ment Sys	sys			sys			Days	7
	teoJ		30,000	20,000		lunteer and b	tsoJ	120000	40,000	_	ance Managei	teoJ		nd MTEF	tsoJ			teoJ	120000
Year 2	stinU		14	14		of health vo	stinU	14	14		ility Perfoma	stinU		IP, CHOP ar	stinU		employment	stinU	12
	Total		1,680,000	280,000	7,000,000	implementation	Total	23,520,000	560,000	24,080,000	egy into the fac	Total		iteers into CCH	IstoT		public service e	Total	10,080,000
	Days		4	-		assess	sys	14	-		ring strat	sys		alth volur	sys		ers into	Days	7
	tsoJ		30,000	20,000		supervision to	tsoJ	120000	40,000		salth Voluntee	tsoJ		Idgeting of hea	tsoJ		eligible volunte	tsoJ	120000
Year 1	stinU		14	14		c support	stinU	14	14	-	ation of He	stinU		ng and bu	stinU		ioning of e	stinU	12
ltem		officials	Conference	Transport	Sub total	Conduct periodic support supervision to assess implementation of health volunteer and build capacity on the identified gaps	Item	Perdiem for government officials	Transport	Sub total	Facilitate integration of Health Volunteering strategy into the facility Perfomance Management System and tools	ltem	NA	Facilitate Planning and budgeting of health volunteers into CCHP, CHOP and MTEF	Item	NA	Facilitate transitioning of eligible volunteers into public service employment	ltem	Perdiem for government
S/N			3006	3007		3.3	S/N	3008	3009		3.4	S/N	3010	3.5	S/N	3011	3.6	S/N	3012

NATIONAL HEALTH	WORKFORCI	F VOLUNTEERING	GUIDFLINES	IMPLEMENTANTION PLAN

	Total		2,160,000	480,000	12,720,000		Total						lstoT						lsto⊺	
	Days		9		-		Days						syst						syst	
				1																
	teoJ		30,000	40,000	-		tsoJ						tsoJ						tsoJ	
Year 5	stinU		12	12			stinU						stinU						stinU	
	IstoT		2,160,000	480,000	12,720,000		IstoT						lstoT						lstoT	
	Days		9	-			Sys						Sys						Days	
	tsoJ		30,000	40,000			tsoJ						tsoJ						tsoJ	
Year 4	stinU		12	12			stinU						stinU						stinU	
	IstoT		2,160,000	480,000	12,720,000		Total						Total						lstoT	49,320,000
	Days		9	-			Days						Days						Days	3
3	tsoJ		30,000	40,000			tsoJ					: ation)	tsoJ						tsoJ	120,000
Year 3	stinU		12	12			stinU					d certific	stinU						stinU	137
	IstoT		2,160,000	480,000	12,720,000		IstoT					accreditation and	IstoT						IstoT	61,200,000
	Days		9	-			Sys					ims (for a	sys						Days	3
	tsoJ		30,000	40,000			tsoJ					or CPD progra	tsoJ						tsoJ	120,000
Year 2	stinU		12	12			stinU					fealth Sec	stinU					tool	stinU	170
	lstoT		2,160,000	480,000	12,720,000		Total	13,440,000	2,880,000	640,000	16,960,000	into National H	Total	14,280,000	3,060,000	680,000	18,020,000	ed mentorship	IstoT	25,200,000
	Days		9	-		ols	Days	7	9	-		orograms	Days		9	-		e develop	Days	°.
	tsoJ		30,000	40,000		mentorship to	tsoJ	120000	30,000	40,000		alth volunteer p	tsoJ	120000	30,000	40,000		anagers on the	teoJ	120,000
Year 1	stinU		12	12		/olunteers	stinU	16	16	16		tion of hea	stinU		17	17		facility me	stinU	
ltem		officials	Conference package	Transport	Sub total	Develop health volunteers mentorship tools	ltem	Perdiem for government officials	Conference package	Transport	Sub total	Facilitate integration of health volunteer programs into National Health Sector CPD programs (for accreditation and certification)	ltem	Perdiem for government officials	Conference package	Transport	Sub total	Build capacity of facility managers on the developed mentorship tool	Item	Perdiem for government officials
N/S			3013	3014		4.0'	S/N	3015	3016	3017		4.1	S/N	3018	3019	3020		4.2	S/N	4000

							47,040,000	00(47,600,000											
-	IstoT					Total	47,02	560,000	47,60		Total						Total			
	Days					oys a	28	-			Syst						Syst			
_	tsoJ					tsoJ	120000	40,000			teoJ						tsoJ			
Year 5	stinU				-	stinU	14	14		-	stinU						stinU			
_	IstoT					Isto T	47,040,000	560,000	47,600,000		IstoT	14,280,000	3,060,000	680,000	18,020,000		lsto1			
_	Days					Days	28	-			Sys	2	9	-	-		sys			
	tsoJ					tsoJ	120000	40,000			teoJ	120000	30,000	40,000			tsoJ			
Year 4	stinU					stinU	14	14			stinU	17	17	17			stinU			
	IstoT	8,220,000	5,480,000	63,020,000		Total	47,040,000	560,000	47,600,000		IstoT	14,280,000	3,060,000	680,000	18,020,000		lstoT	36,960,000	7,920,000	1,760,000
	Days	2	-			sys	28	-			sys	7	9	-			sys	7	9	.
	tsoJ	30,000	40,000			tsoJ	120000	40,000			teoJ	120000	30,000	40,000		es	tsoJ	120000	30,000	40,000
Year 3	stinU	137	137	•		stinU	14	14			stinU	17	17	17	•	D modul	stinU	44	44	44
	lstoT	10,200,000	6,800,000	78,200,000		Total	47,040,000	560,000	47,600,000		IstoT	14,280,000	3,060,000	680,000	18,020,000	e developed CP	lsto]	36,960,000	7,920,000	1,760,000
-	Days	2	-		s	sys	28	_			sys		9	_		E) on th	sys		9	-
_	tsoJ	30,000	40,000		entorship tool	tsoJ		40,000		ship programs	tsoJ	120000	30,000	40,000		ducation (CD	tsoJ	120000	30,000	40,000
Year 2	stinU	170	170		ties on the m	stinU	4	14		teers mentors	stinU	17	17	17		or Distance E	stinU	44	44	44
	IstoT	4,200,000	2,800,000	32,200,000	of health facil	Total	47,040,000	560,000	47,600,000	or health volun	IstoT					DGEC Centre	lstoT			
F	Days	2			capacity	Days		.		odules fi	sys		0	0		MoHCI	sys		0	0
	tsoJ	30,000	40,000		risits to build	tsoJ	120000	40,000		arning CPD m	tsoJ	0	0	0		se Centers and	tsoJ	0	0	0
Year 1	stinU	70	20		: coaching	stinU		14		stance lea	stinU		0	0		h Resourd	stinU		0	0
Item		Conference package	-	Sub total	Facilitate periodic coaching visits to build capacity of health facilities on the mentorship tools	Item	Perdiem for government officials		Sub total	Develop online/distance learning CPD modules for health volunteers mentorship programs	Item	Perdiem for (government officials	Conference (package	+	Sub total	Train Zonal Health Resource Centers and MoHCDGEC Centre for Distance Education (CDE) on the developed CPD modules	Item	Perdiem for (government officials	Conference (package	Transport (
S/N		4001	4002		4.3	S/N	4003	4004			N/S	4005	4006	4007		4.4	S/N	4008	4009	4010

			00	000						000	000	000	000						
	IstoT		560,00	47,600,000		lstoT			IstoT	10,080,	480,000	11,200,000	21,760,000		lstoT			lstoT	
	Days		£			Days			sys		÷	16			sys			sys	
			0	-															
	tsoJ		40,000			tsoJ			tsoJ	1200	40,000	700,000			tsoJ			tsoJ	
Year 5	stinU		14			stinU			stinU	12	12	1			stinU			stinU	
	IstoT		560,000	47,600,000		IstoT			Total	20,160,000	480,000	14,000,000	34,640,000		lstoT	-		Total	
	Days		.			Days			sys		÷	20			sys			sys	
	tsoJ		40,000			teoJ			teoJ	120000	40,000	700,000			teoJ			tsoJ	
Year 4	stinU		14			stinU			stinU		12	-			stinU			stinU	
	IstoT		560,000	47,600,000		IstoT			Total	10,080,000	480,000	11,200,000	21,760,000		Total	-		Total	
	Days		1			Days			sys	7	1	16			síe			sys	
	tsoJ		40,000			tsoJ			teoJ	120000	40,000	700,000			tsoJ			tsoJ	
Year 3	stinU		14			stinU			stinU	12	12	-			stinU			stinU	
	IstoT		560,000	47,600,000	98 Se	IstoT			Total	10,080,000	480,000	11,200,000	21,760,000	A.	IstoT	-		Total	
	Days		÷		Guidelines	Days			sys	7	-	16		g strateç	sys			sys	
	tsoJ		40,000			tsoJ			tsoJ		40,000	700,000		h volunteerin	teoJ		tegy	tsoJ	
Year 2	stinU		14		alth Sector \	stinU			stinU	12	12	-		on the healt	stinU		nteering stra	stinU	
	IstoT		560,000	35,840,000	the National He	IstoT		nteering strateg)	Total					success stories	Total	-	for health volui	Total	7,200,000
	Days		.		intion of	Days		lith volu	sys	0	0	0		lefs and	síe		strategy	sys	5
	tsoJ		40,000		for implements	tsoJ		arch on the hea	tsoJ	0	0	0		ts, technical br	tsoJ		ommunication	tsoJ	120000
Year 1	stinU	ļ	14		ly reports	stinU		onal rese	stinU		0	0		al highligh:	stinU		tion and c	stinU	12
ltem		officials	Transport	Sub total	Develop quarterly reports for implementantion of the National Health Sector Volunteering	Item	NA	Facilitate operational research on the health volunteering strategy	Item	Perdiem for government officials	Ŧ	Consultancy fee	Sub total	Develop technical highlights, technical briefs and success stories on the health volunteering strategy	Item	NA	Develop Information and communication strategy for health volunteering strategy	Item	Perdiem for government
S/N			5007		5.4	S/N	5008	6.0	S/N	6000	6001	6002		6.1	S/N	6003	6.2	S/N	6004

								23,520,000	2,240,000	11,200,000	<mark>36,960,000</mark>
	lstoT					IstoT		23,52	2,24(11,2(36,96
	Days					Days		2	2	16	
	tsoJ					tsoJ		120000	40,000	700,000	
Year 5	stinU					stin U		28	28	-	
	IstoT					lstoT		10,080,000	1,120,000	4,200,000	15,400,000
	Days					Days		с С	.	9	
-	tsoJ					tsoJ		120000	40,000	700,000	
Year 4	stinU					stinU		28	28	1	
	IstoT					letoT		7,560,000	840,000	4,200,000	12,600,000
	Days					Days		е	-	9	
-	tsoJ					tsoJ	ering strateg	120000	40,000	700,00 0	
Year 3	stinU					stinU	volun tee	21	21	-	
	IstoT					IstoT	es on the health	7,560,000	840,000	4,200,000	12,600,000
	Days					Days	ess stori	с Г	۲	9	
-	tsoJ					tsoJ	iefs and succ	120000	40,000	700,000	
Year 2	stinU					stinU	s, technical bi	21	21	1	
	Total		480,000	7,000,000	14,680,000	IstoT	nical highlight				
	Syst		-	10		Days	ıgs, tech.	0	0	0	
	tsoJ		40,000	700,000		tsoJ	research findir	0	0	0	
Year 1	stinU		12	L_		stinU	nation of	0	0	0	
Item		officials	Transport	Consultancy fee	Sub total	Item	Facilitate dissemination of research findings, technical highlights, technical briefs and success stories on the health volun teering strategy	Perdiem for government officials	+	Consultancy (Sub total
S/N			6005	6006		N/S	6.3	6007	6008	6009	

REFERENCES

- 1) Ministry of Health, Community Development, Gender, Elderly and Children (2018). National Health Sector Requirement and Recruitment Plan 2018/2018 2022/23. Dar es Salaam, Tanzania: MoHCDGEC.
- 2) Ministry of Health and Social Welfare (2017). Human Resource for Health and Social Welfare Country Profile 2017/2018. Dar es Salaam, Tanzania: MoHCDGEC.
- 3) Ministry of Health and Social Welfare. (2014). Human Resources for Health and Social Welfare Production Plan 2014/ 2024. Dar es Salaam, Tanzania: MoHSW.
- 4) Ministry of Health and Social Welfare. (2014). Staffing Levels for Ministry of Health and Social Welfare Departments, Health Service Facilities, Health Training Institutions and Agencies 2014-2019, Revised. Dar es Salaam, Tanzania: MoHSW.
- 5) Ministry of Health and Social Welfare (2013). Human Resources for Health Commitment Pathways, Tanzania, Dar es Salaam, Tanzania: MoHSW.
- 6) Ministry of Health and Social Welfare (2013). National Essential Health Care Intervention Package—Tanzania. Dar es Salaam, Tanzania: MoHSW.
- 7) United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children. (2015) Fourth Health Sector Strategic Plan (HSSP IV) (July 2015–June 2020). Dare es salaam, Tanzania: United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children
- 8) United Republic of Tanzania, President's Office, Public Service Management, Public Service Pay and Incentive Policy, 2010
- 9) The Tanzania Public Service Act, (Cap. 298)
- 10) The Tanzania Labor and Industrial Relation Act, (Cap 366)
- 11) The Tanzania Public Service Standing Orders, 1999
- 12) WHO guideline on health policy and system support to optimize community health worker programs, 2018

Ministry of Health, Community Development, Gender, Elderly and Children

Mji wa Serikali Mtumba, Barabara ya Afya, 40478 Dodoma, Tanzania



